# OPEN DOOR LAW

### IACT BOOT CAMP FOR NEWLY ELECTED OFFICIALS CONFERENCE PROGRAM



JANUARY 19-21 | INDIANAPOLIS | THE WESTIN & INDIANA CONVENTION CENTER



### Heavy responsibilities. Plenty of pitfalls.

Losing your immunity; contracting without proper precautions; dealing with employees; accepting grants, gifts or subsidies without knowing the consequences; or thinking good intentions will outweigh bad results is fraught with risks you have to manage... or trouble will surely come calling.

**You don't have to figure it out alone.** Bliss McKnight's insurance and risk management programs include knowledgeable people to help you avoid "getting into trouble".



IACT endorsed for over 30 years.

## SAVE THE DATE



IACT Legislative Day February 17 Hilton Indianapolis Hotel & Suites

### IACT Annual Conference and Exhibition October 4-6

We're back at French Lick Springs Hotel!

### IACTGo! Mobile App

Be sure to download or update the free IACTGo! mobile app on your smart phone or tablet to get loads of information right at your fingertips. By using the app you can create a personalized agenda and view important event details. By subscribing to IACTGo! and accepting our push alerts you'll receive notifications of important legislative events and other items that could benefit from your immediate attention.

### Follow Us!

Follow IACT on Twitter (@INCitiesTowns) and tweet throughout the conference using **#IACTNEO**!

#### Check us out here:

- **Facebook:** facebook.com/INCitiesTowns
- **D** Twitter: twitter.com/INCitiesTowns
- **Website:** www.citiesandtowns.org

## **TABLE OF CONTENTS**

2	Message from the IACT President
4	IACT Officers and Board of Directors
5	Schedule at a Glance
6	Tuesday Agenda and Workshops
8	Wednesday Agenda and Workshops
12	Keynote Speaker
14	Thursday Agenda and Workshops
18	Gubernatorial Candidates
20	Exhibitor Information
21	IACT Acknowledgements
24	Maps
27	IACT Member Services Guide
31	#IACTNEO Notes

#### IACT NEWLY ELECTED OFFICIALS TRAINING PRESENTED BY



## WELCOME



### A MESSAGE FROM THE IACT PRESIDENT

Dear IACT Boot Camp Attendee:

Welcome to Boot Camp! I hope you're prepared for three days of rigorous instruction, hard hitting facts and some basic survival skills to use during your early days in office. The schedule

is tight and the agenda is large, but the week will be full of information you must have in preparation for whatever comes your way.

By registering and arriving here today you are demonstrating a high-level commitment to your community. In the jobs we all hold there is always a new skill to learn, more information to mine and new people to meet who can assist when we need support. Being open to learning from others and seeking advice is truly critical to our ability to be successful in our public service.

Between workshops, the exhibit hall, and the many general sessions and meal functions, I encourage you to take a few minutes to read the materials you received upon registering for Boot Camp. The IACT Legislative Resource Guide and IACT Member Services Guide are fantastic tools for understanding the work IACT does on our behalf and why being an active member betters municipalities in Indiana. Downloading the free mobile app, IACTGo! is another way to get more for your membership and stay current on IACT happenings.

Please let me or the IACT staff know what more we can do to help you capitalize on your time at Boot Camp. Welcome and I look forward to meeting our newest municipal leaders and reconnecting with many of our veteran officials.

Sincerely,

Greg Goodnight Kokomo Mayor and IACT President



Focused on helping to sustain local, thriving communities, Vectren provides natural gas and electricity to more than 1 million customers throughout Indiana and Ohio. As subsidiaries of Vectren, Miller Pipeline provides installation, replacement and repair of natural gas, water and wastewater pipelines while Indiana-headquartered Energy Systems Group concentrates on helping businesses and local governments implement energy-saving solutions.







www.millerpipeline.com

www.energysystemsgroup.com

www.vectren.com



## **OFFICIALS**

#### 2016 IACT **OFFICERS**



Greg Goodnight President Mayor Kokomo



Lloyd Winnecke First Vice President Mayor Evansville



Brenda Young Second Vice President Clerk-Treasurer Nashville

Mayor

Bluffton



Matthew Greller IACT Executive Director & CEO

#### 2016 IACT **BOARD OF** DIRECTORS



Duke Bennett Mayor Terre Haute



Pete Buttigieg Mayor South Bend



Ryan Daniel Mayor Columbia City



John Ditslear Mayor Noblesville





Karen Freeman-Wilson Mayor Gary



Tonya Galbraith Town Manager McCordsville

Blair Milo

Mayor

Mayor

LaPorte



SuzAnne Handshoe Mayor Kendallville



Tom Henry Mayor Fort Wayne



**Richard Hickman** Mayor Angola



Joe Hogsett Mayor Indianapolis



Maggie Lewis Council Member Indianapolis



Mayor Jasper



Joe Thallemer Mayor Warsaw





Deb Twitchell Clerk-Treasurer Angola



Marilyn Morrison Clerk-Treasurer Warren



Mark Senter Plymouth

Dave Shafer Clerk-Treasurer Munster





Kenneth Sicard Council Member Ferdinand

Mark Myers

Mayor Greenwood



Mary Olson Council Member Elkhart

**Denny Spinner** 

Huntingburg

Mayor





Pete Olson Town Manager Yorktown



Joe Stahura Mayor Whiting



Madalyn Sade-Bartl Clerk-Treasurer Churubusco





4

## SCHEDULE

### SCHEDULE AT A GLANCE

Connect

the

Tuesday, January	19	Wednesday, Janu	
2:00 p.m. – 5:00 p.m.	Registration	2:30 p.m. – 3:30 p.m.	
4:00 p.m. – 5:00 p.m.	Early-Bird Workshops	3:45 p.m. – 4:45 p.m.	
5:00 p.m. — 7:00 p.m.	Welcome Reception	5:30 p.m. – 7:00 p.m.	
Wednesday, Janu	ary 20	7:00 p.m.	
8:00 a.m. – 7:00 p.m.	Registration	Thursday, Januar	
8:00 a.m. – 9:00 a.m.	Continental Breakfast	7:30 a.m. – 8:30 a.m.	
9:00 a.m. – 10:00 a.m.	Opening General Session	8:30 a.m. – 9:30 a.m.	
10:15 a.m. – 11:30 a.m.	Concurrent Workshops	9:45 a.m. – 10:45 a.m.	
11:45 a.m. – 1:15 p.m.	Luncheon & Keynote Address	11:00 a.m. – 12:00 p.m.	
1:30 p.m. – 7:00 p.m.	Exhibit Hall Open	12:15 p.m. — 1:45 p.m.	



• 40 billion bandwidth-hungry devices, sensors & mobile remotes

24/7 scalable operations

Boost productivity

Large or small, Smithville Fiber can help you drive sustained productivity and growth with future-proofed internet technology.

(800) 742-4084 | SMITHVILLE.COM/BUSINESS



## TUESDAY

#### 2:00 p.m. -

#### - Registration

**5:00 p.m.** Grand Ballroom Foyer, The Westin

Pick up your conference name badge, materials and complimentary copy of the Indiana Elected Municipal Officials Handbook.

4:00 p.m. -5:00 p.m. The IACT Medical Trust – A Cost Savings Tool for Covering Rising Healthcare Expenses Caucus, The Westin

> Basic Training – Advocating for your Community and IACT at the Indiana Statehouse

Chamber, The Westin

Wireless Voice, Data and Video for Public Safety, Public Service, Government and Enterprise.

www.ers2way.com ERS has offices in Elkhart, Evansville, Fort Wayne, Indianapolis, Kokomo, Ligonier, and Muncie and has been serving Indiana communities since 1948!



MOTOROLA SOLUTIONS Radio Solutions Channel Partner



#### **VISIT THE NETWORKING SUITE**

Hosted by Boyce Systems, Butler Fairman & Seufert, Inc. & Umbaugh

#### Governor's Suite & Mayor's Suite Third Floor, The Westin

Monday, January 18 5:00pm – Midnight

**Tuesday, January 19** 7:00pm - Midnight

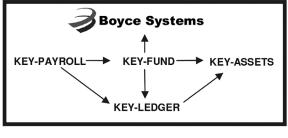
Wednesday, January 20 Following the dinner



Boyce/Keystone/Komputrol

Serving Indiana Communities Since 1899

Fully Integrated Accounting Software, Online Paystubs, W2s, Online Utility Bills, Boyce Mail Utility Bills, Email Direct Deposit Advices OpenGov Integration



9401 Innovation Drive, Suite 400, P.O. Box 669 , Daleville, Indiana 47334-0669 PH 800-382-5505 317-664-7400 FAX 317-664-7402 www.boycesystems.com or info@boycesystems.com

HIGH PERFORMANCE IN FORMATION SOLUTIONS

### EARLY-BIRD WORKSHOPS | 4:00 p.m. – 5:00 p.m.

## The IACT Medical Trust – A Cost Savings Tool for Covering Rising Healthcare Expenses

This workshop will introduce attendees to IACT's newest program to help address shrinking municipal budgets. This one-hour session will help city and town officials understand the different Trust offerings as well as what it means to become a member. This hour could help you begin putting your community on a path to more predictable healthcare costs.

Location:Caucus, The WestinPresenter:Ann Cottongim, Deputy Director & CFO, IACT

## Basic Training – Advocating for your Community and IACT at the Indiana Statehouse

Attend this workshop to gain a better understanding of how you can be influential with lawmakers and make a difference for your community and communities all around the state. Rhonda will guide you through how to contact lawmakers, testify on bills and stay informed of and involved with IACT's initiatives during the legislative session.

Location: Presenter: Chamber, The Westin Rhonda Cook, Deputy Director and Chief Federal and State Policy Officer, IACT

### WELCOME RECEPTION



#### Colts Grille

5:00 p.m. - 7:00 p.m.

Kick-off your boot camp experience at the Welcome Reception. Don't miss this chance to network and catch a game with your peers. Follow the signs on the second floor of The Westin for a short indoor walk to the Colts Grille. A map is also available on page 26. Transportation will also be provided from the front of the hotel beginning at 5:00 p.m.

## WEDNESDAY

#### 8:00 a.m. -

#### Registration

7:00 p.m. Grand Ballroom Foyer, The Westin

Pick up your conference name badge, materials and complimentary copy of the Indiana Elected Municipal Officials Handbook.

#### 8:00 a.m. - Continental Breakfast

**9:00 a.m.** Grand Ballroom Foyer, The Westin

#### 9:00 a.m. - **Opening General Session**

10:00 a.m. Grand Ballroom, The Westin

IACT leadership will welcome attendees to the IACT Boot Camp for Newly Elected Officials. Join Lieutenant Governor Sue Ellspermann and other state office holders for a lively discussion.

#### 10:15 a.m. - **Concurrent Workshops** 11:30 a.m.

Class 1 & 2 Cities Room 211, Indiana Convention Center-

> Class 3 Cities Capitol 2, The Westin

> Towns above 2,000 Capitol 1, The Westin

**Towns below 2,000** Senate, The Westin

#### 11:45 a.m. - Luncheon & Keynote Speaker

#### 1:15 p.m. Jeff Speck

Grand Ballroom, The Westin

Jeff will be available in the Grand Ballroom Foyer for a book signing immediately following the luncheon.

#### 1:30 p.m. - **Exhibit Hall Open** 7:00 p.m. Sagamore Ballroom,

Sagamore Ballroom, Indiana Convention Center

> The exhibit hall is a great place to meet and network with companies and organizations that do business with and have an interest in municipal government in Indiana. See page 22 for a complete list of exhibitors. Don't forget to drop off your ticket in the exhibit hall for your chance to win the grand prize donated by Jones and Henry Engineers, Ltd.

#### 2:30 p.m. -3:30 p.m.

#### **Concurrent Workshops**

Public Records & Open Door Law Capitol 2, The Westin

Public Safety Room 211, Indiana Convention Center

Ethics & Conflict of Interest Capitol 1, The Westin

Public Works & Utilities Senate, The Westin

#### 3:45 p.m. - **Concurrent Workshops** 4:45 p.m.

Public Records & Open Door Law *Capitol 2, The Westin* 

Code Enforcement Capitol 3, The Westin

Ethics & Conflict of Interest Capitol 1, The Westin

**Quality of Life** *Room 211, Indiana Convention Center* 

#### 5:30 p.m. - Exhibit Hall Reception

7:00 p.m.

Sagamore Ballroom, Indiana Convention Center

Join exhibitors and conference attendees in the exhibit hall for a networking opportunity that can't be beat and take one last lap around the hall. Don't forget to turn in your ticket for the Grand Prize Giveaway. The drawing will take place from the stage in the rear of the hall at 7:00 p.m., immediately prior to the exhibit hall closing. You must be present to win.

#### 7:00 p.m. **Dinner**

#### Grand Ballroom, The Westin

Join us for this casual networking event. Heavy hors d'oeuvres will be served reception style. Enjoy entertainment from local musician and IACT favorite, Matt Roush.



Join the conversation on Twitter! "I am at #IACTNEO and I'm excited for ..."

### **WORKSHOPS** | 10:15 a.m. – 11:30 a.m.

#### Municipal Sessions

The workshops will discuss legal structure and framework of municipalities, the function and responsibilities of different municipal officials, appointment authority and responsibility and how all municipal office holders can work together to accomplish the objectives of the community.

#### **Class 1 & 2 Cities**

Location:	Room 211, Indiana Convention Center
Presenters:	Ann Cottongim, Deputy Director & CFO, IACT
	Carol Helton, City Attorney, City of Fort Wayne

#### **Class 3 Cities**

Location:	Capitol 2, The Westin
Presenters:	Allan Kauffman, Field Services Manager, IACT
	Sean Surrisi, City Attorney, City of Plymouth

#### Towns above 2,000

Location:	Capitol 1, The Westin
Presenters:	David Austgen, Town Attorney, Town of St. John
	Jodie Woods, General Counsel, IACT

#### Towns below 2,000

Location:	Senate, The Westin
Presenters:	David Copenhaver, Town Attorney, Town of Kennard
	Jennifer Simmons, Deputy Director and COO



~Environmental Assessments & Remediation ~Insurance Review & Recovery ~Funding Solutions ~Environmental Liability Reduction ~Real Estate Due Diligence ~Redevelopment



## WEDNESDAY WORKSHOPS I 2:30 p.m. – 3:30 p.m.

#### Public Records & Open Door Law

Municipalities are required for meetings of governing bodies to be open to the public, and to allow access to public records. This workshop will discuss the public notice and public record requirements, outline the narrow exceptions, and provide tips for compliance.

Location:	Capitol 2, The Westin
Moderator:	Jodie Woods, General Counsel, IACT
Presenter:	Luke Britt, Public Access Counselor, State of Indiana
	Douglas C. Haney, City Attorney, City of Carmel

#### Public Safety

Ensuring public safety is an important role of the municipal official. This experienced panel will discuss the basics of public safety, including appointments of chiefs, structuring of departments, and relations between the elected and appointed officials. The panel will discuss personnel costs in public safety, including fringe benefits.

Location:	Room 211, Indiana Convention Center
Moderator:	Ann Cottongim, Deputy Director and CFO
Presenters:	Carol Helton, City Attorney, City of Fort Wayne
	Mayor Mark Myers, City of Greenwood
	Bernie Doyle, Town Manager, Town of Chesterton

#### Ethics & Conflict of Interest

Local officials are faced with ethical situations that could lead to criminal prosecutions and jail. In addition to statutory requirements, there are often provisions in local ordinances establishing ethical boundaries. There is also potential political fallout from ethical situations. Workshop discussion will focus on all three and what you should do.

Location:Capitol 1, The WestinModerator:Rhonda Cook, Deputy Director and Chief State and Federal Policy OfficerPresenters:Jacob Butz, Deputy Attorney General, Indiana Office of the Attorney General<br/>Bruce Embrey, County Prosecutor, Miami County<br/>John Frank, Deputy Attorney General, Indiana Office of the Attorney General<br/>Michael Griffin, Clerk-Treasurer, Town of Highland

#### Public Works & Utilities

This workshop will familiarize local government officials with issues related to public works such as street programs and maintenance, sewers, and solid waste. The panel will also provide an overview of municipal utilities including water, electric, and gas, including how rates are established.

Location:	Senate, The Westin
Moderator:	Josh Goode, Director of Business Development, DLZ
Presenters:	Mark Falahee, Account Executive, Energy Systems Group
	Michael Griffiths, Of Counsel, Bingham Greenebaum Doll LLP
	Eric Horvath, Director of Public Works, City of South Bend

#### **WORKSHOPS** | 3:45 p.m. – 4:45 p.m.

#### Public Records & Open Door Law

Municipalities are required for meetings of governing bodies to be open to the public, and to allow access to public records. This workshop will discuss the public notice and public record requirements, outline the narrow exceptions, and provide tips for compliance.

Location:	Capitol 2, The Westin
Moderator:	Jodie Woods, General Counsel, IACT
Presenter:	Luke Britt, Public Access Counselor, State of Indiana
	Douglas C. Haney, City Attorney, City of Carmel

#### Code Enforcement

Many municipal ordinances have penalties for violations. This workshop will review the process for cities and towns to enforce their ordinances, particularly those addressing nuisances such as dilapidated housing, weeds, junk cars, and trash. There will also be discussion on steps that can be taken to remedy the nuisance prior to fines being assessed.

Location:	Capitol 3, The Westin
Moderator:	Allan Kauffman, Field Services Manager, IACT
Presenters:	Mike Hartburg, City Attorney, City of Huntington
	Ashley Ulbricht, Assistant City Attorney, City of Carmel

#### Ethics & Conflict of Interest

Local officials are faced with ethical situations that could lead to criminal prosecutions and jail. In addition to statutory requirements, there are often provisions in local ordinances establishing ethical boundaries. There is also potential political fallout from ethical situations. Workshop discussion will focus on all three and what you should do.

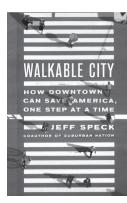
Location:	Capitol 1, The Westin
Moderator:	Rhonda Cook, Deputy Director and Chief State and Federal Policy Officer
Location:	Capitol 1, The Westin
Moderator:	Rhonda Cook, Deputy Director and Chief State and Federal Policy Officer
Presenters:	Jacob Butz, Deputy Attorney General, Indiana Office of the Attorney General
	Bruce Embrey, County Prosecutor, Miami County
	John Frank, Deputy Attorney General, Indiana Office of the Attorney General
	Michael Griffin, Clerk-Treasurer, Town of Highland

#### Quality of Life

Tax structure and incentives still have a key role in economic development and job growth. However, communities who concentrate on building quality places where people want to live and educate their children or grow old in their homes are the communities that are attracting investment. Employers, today, are following the talent and the talent is in search of a hometown that is vibrant, active, thoughtful and impeccably maintained. Participants in this workshop will receive an overview of the market fundamentals that drive quality of life investments and the role talent attraction and people-focused strategies now play in the success of Hoosier municipalities.

Location:	Room 211, Indiana Convention Center
Moderator:	Matthew C. Greller, Executive Director & CEO, IACT
Presenter:	Drew Klacik, Senior Policy Analyst, IU Public Policy Institute

## **KEYNOTE SPEAKER**



Wednesday, January 20 11:45 a.m. – 1:15 p.m. Grand Ballroom, The Westin

**JEFF SPECK** AICP, CNU-A, LEED-AP, Honarary ASLA Principal, Speck & Associates LLC

Jeff Speck is a city planner and urban designer who advocates internationally for more walkable cities. As Director of Design at the National Endowment for the Arts from 2003 through 2007, he presided over the Mayors' Institute on City Design and created the Governors' Institute on Community Design. Prior to his federal appointment, Mr. Speck spent ten years as Director of Town Planning at DPZ & Co., the principal firm behind the New Urbanism movement. Since 2007, he has led Speck & Associates, a boutique planning firm that specializes in making American downtowns thrive.

With Andres Duany and Elizabeth Plater-Zyberk, Mr. Speck is the co-author of The Smart-Growth Manual and the "modern classic" Suburban Nation, which the Wall Street Journal calls "the urbanist's bible." His latest book, Walkable City–which the Christian Science Monitor calls "timely and important, a delightful, insightful, irreverent work" –was the best selling city-planning book of 2013-14.

### CHRISTOPHER B. BURKE ENGINEERING, LLC











(888) 463-1974 | cbbel-in.com





#### Serving Indiana Cities & Towns, Counties, Townships, Special Taxing Districts and Municipal & NFP Utilities

#### **Comprehensive Understanding**

Understanding your community's financial resources and responsibilities is Step 1

#### **Financial Feasibility & Reporting**

Capital Projects: Mandates, Quality of Life and Capacity for Development; Financial, Management and Regulatory Reporting, Comprehensive Annual Financial Reports (CAFR)

#### **Financial Sustainability**

Economy; Legislation; Tax Caps; Regulatory Commissions; Annexation; Fiscal Plans

#### **Economic Development Plans**

Tax Increment Financing; Tax Abatement; Non-Traditional Economic Incentives

#### **Utility Rate Studies**

Revenue Requirements; Cost of Service; Retail vs Wholesale; Rate Design and Implementation

#### Municipal Bonds and Leases

Feasibility; Structure; Official Statements; Bond Sale Preparation; Ratings, Private Placement vs Competitive Offerings; Continuing Disclosure; Debt Refunding; Financial Management

#### **Regulatory Compliance**

SBOA; DLGF; GFOA; EPA/IDEM; IURC; SRF; INDOT; USDA-RD; OCRA; Indiana Administrative Code



## THURSDAY

7:30 a.m. -8:30 a.m.

9:30 a.m.

#### **Continental Breakfast**

Capitol Ballroom Fover, The Westin

#### 8:30 a.m. -**Peer Networking Sessions**

Mayors Caucus, The Westin

**City Council Members** Capitol 2, The Westin

**Town Council Members** Capitol 1, The Westin

Fiscal Officers & Clerks Capitol 3, The Westin

**City & Town Managers** Council, The Westin

**Department Heads & Staff** Chamber, The Westin

#### 9:45 a.m. -**Concurrent Workshops**

10:45 a.m.

#### Budaets Capitol 2, The Westin

Human Resources Capitol 1, The Westin

#### Contracts & Purchasing

Room 211, Indiana Convention Center-

#### Public Finance

Capitol 3, The Westin

Download the free IACT mobile app IACTGo! and have conference information and legislative alerts all in one place!

#### 11:00 a.m. -**Concurrent Workshops**

12:00 p.m.

Code Enforcement Capitol 2, The Westin

Human Resources Capitol 1, The Westin

Public Meeting Management Capitol 3, The Westin

Transportation Funding Room 211, Indiana Convention Center

#### 12:15 p.m. -**Closing Luncheon** Grand Ballroom. The Westin

1:45 p.m.

Gubernatorial Candidates John Gregg and Governor Mike Pence will address conference attendees. See what lies ahead for the



#### **WORKSHOPS** | 8:30 a.m. – 9:30 a.m.

#### Peer Networking Sesssions

A question and answer session that offers the opportunity for attendees to hear from a panel of seasoned municipal officials who hold the same position about how they do their job.

#### Mayors

Location:	Caucus, The Westin
Moderator:	Matthew C. Greller, Executive Director & CEO, IACT
Panel:	Mayor Richard Hickman, City of Angola Mayor Mark Myers, City of Greenwood Mayor Joe Thallemer, City of Warsaw Mayor Joe Wellman, City of Washington

#### **City Council Members**

Location:	Capitol 2, The Westin
Moderator:	Jodie Woods, General Counsel, IACT
Panel:	Charles Chapmam, Council Member, City of Huntinton David Hopper, Council Member, City of Greenwood Mary Olson, Council Member, City of Elkhart

#### **Town Council Members**

Location:	Capitol 1, The Westin
Moderator:	Rhonda Cook, Deputy Director and Chief State and Federal Policy Officer
Panel:	Robin Brandgard, Council Member, Town of Plainfield
	Dan Wandersee, Council Member, Town of Centerville

#### **Fiscal Officers & Clerks**

Location:	Capitol 3, The Westin
Moderator:	Ann Cottongim, Deputy Director & CFO
Panel:	Debbie Block, City Clerk, City of Mishawaka
	Adam Stone, City Controller, City of Greenwood
	Brenda Young, Clerk-Treasurer, Town of Nashville

#### **City & Town Managers**

Location:	Council, The Westin
Moderator:	Jennifer Simmons, Deputy Director and COO
Panel:	Guinevere Emery, City Manager, City of Aurora
	Tonya Galbraith, Town Manager, Town of McCordsville
	Tena Woenker, Town Manager, Town of Waterloo

#### **Department Heads & Staff**

Location:	Chamber, The Westin
Moderator:	Allan Kauffman, Field Services Manager, IACT
Panel:	Vivian Likes, Director of Economic Development and Planning, City of Angola Leah McGrath, Deputy Mayor, City of Fishers Jennifer Whitaker, Human Resources Director, City of Warsaw

## THURSDAY WORKSHOPS | 9:45 a.m. – 10:45 a.m.

#### Budgets

This workshop will provide attendees with an introduction to municipal budgeting by defining frequently used terms and giving a brief overview of the budgeting process. The roles of the State Board of Accounts and the Department of Local Government will be described. Two elected officials will discuss their experiences and involvement in the budget process and what one should expect.

Location:	Capitol 2, The Westin
Moderator:	Ann Cottongim, Deputy Director & CFO, IACT
Presenters:	Michael Griffin, Clerk-Treasurer, Town of Highland
	Paige Sansone, Principal, Umbaugh

#### Human Resources

Personal services, the category for employee wages and benefits, is the largest component of the municipal budget. Since personnel decisions greatly influence municipal governance, this workshop will provide basic information for the elected or appointed official concerning personnel issues. Panelists will also discuss some of the major laws and regulations affecting human resources such as OSHA, FLSA, ADA, ADEA, and FMLA.

Location:	Capitol 1, The Westin
Moderator:	Jodie Woods, General Counsel, IACT
Presenters:	Tami Earnhart, Partner, Ice Miller LLP
	Madelyn Sade-Bartl, Clerk-Treasurer, Town of Churubusco

#### Contracts & Publishing

All cities and towns purchase goods, supplies and materials. Municipalities also contract for the renovation or construction of buildings, structures, and streets. This workshop will review statutory requirements for purchasing, and contracting for public construction, such as when formal bidding is required, recordkeeping, quoting procedures, and use of the entities workforce for smaller construction projects.

Location:	Room 211, Indiana Convention Center
Moderator:	Allan Kauffman, Field Services Manager, IACT
Presenters:	Karen Arland, Ice Miller LLP
	Gary Eakin, Town Manager, Town of Danville

#### Public Finance

There is much to understand about municipal debt and how it fits into the bigger economic development and infrastructure picture. Newly elected officials need to know the basics about the different kinds of municipal bonds, how and why they are used, constitutional and statutory concerns involving certain types of debt, and other units who may or may not be affected by your financing decisions. This expert panel will provide an essential knowledge base for you to use when faced with inevitable questions about how to fund high-priority projects.

Location:	Capitol 3, The Westin
Moderator:	Rhonda Cook, Deputy Director and Chief State and Federal Policy Officer, IACT
Presenters:	Thomas K. "Buddy" Downs, Partner, Ice Miller LLP
	Heather James, Partner, Ice Miller LLP
	Todd Samuelson, Executive Partner, Umbaugh

### WORKSHOPS | 11:00 a.m. – 12:00 p.m.

#### Code Enforcement

Many municipal ordinances have penalties for violations. This workshop will review the process for cities and towns to enforce their ordinances, particularly those addressing nuisances such as dilapidated housing, weeds, junk cars, and trash. There will also be discussion on steps that can be taken to remedy the nuisance prior to fines being assessed.

Location:	Capitol 2, The Westin
Moderator:	Allan Kauffman, Field Services Manager, IACT
Presenters:	Mike Hartburg, City Attorney, City of Huntington
	Ashley Ulbricht, Assistant City Attorney, City of Carmel

#### Human Resources

Personal services, the category for employee wages and benefits, is the largest component of the municipal budget. Since personnel decisions greatly influence municipal governance, this workshop will provide basic information for the elected or appointed official concerning personnel issues. Panelists will also discuss some of the major laws and regulations affecting human resources such as OSHA, FLSA, ADA, ADEA, and FMLA.

Location:	Capitol 1, The Westin
Moderator:	Jodie Woods, General Counsel, IACT
Presenters:	Tami Earnhart, Partner, Ice Miller LLP
	Madelyn Sade-Bartl, Clerk-Treasurer, Town of Churubusco

#### Public Meeting Management

While citizen participation in the governmental process is a pillar of our democracy, the expression of diverse opinions in a public forum can present many challenges for municipal officials. This workshop will address the requirements and limitations of Indiana's Open Door Law as well as relevant case law. Our discussion will focus mainly on the critical balance between conducting fair, efficient and productive public meetings and protecting the First Amendment Rights of your citizens. Participants will learn practical strategies for promoting citizen input, while maintaining appropriate and constructive decorum at public meetings.

Location: Capitol 3, The Westin Moderator: Joe Seay, Vice President of Marketing, Bliss McKnight, Inc. Presenters: Kara Allison, Director, Project Development and Communications, Environmental-Management Specialists, Inc. Wayne Uhl, Esq., Stephenson Morrow and Semler

#### Transportation Funding

Loc Мос

Pres

A key component for building quality places is building and maintaining quality infrastructure. How we fund local roads and streets in Indiana is complex and inadequate for a 21st Century economy. This workshop will explain the funding mechanisms currently in place for the care and growth of our city and town streets, and the statewide efforts to streamline and increase infrastructure funding that is desperately needed.

Room 211, Indiana Convention Center
Brian Gould, Government Affairs Director, IACT
Raymie Eckerle, Street Commissioner, City of Jasper
Mayor Joe McGuinness, City of Franklin
Pete Olson, Town Manager, Town of Yorktown

## **CLOSING LUNCHEON**



### JOHN GREGG

An experienced and well respected public servant, John Gregg has spent more than 30 years in private business and public life working to bring people together to get things done.

After working for two Fortune 500 companies in the energy field, Gregg was elected in 1986 to represent Southwest Indiana in the Statehouse. He served in the Indiana House of Representatives for 10 years before being elected Speaker of the House in 1996. In his six years as Speaker, Gregg worked with both political parties to cut taxes, balance budgets, expand Indiana's economy and better support

THURSDAY.

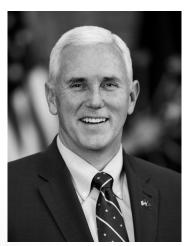
public schools, all while overseeing record surpluses.

In 2002 Gregg decided to spend more time with his two growing boys and retired from public office. The following year, Governor Frank O'Bannon asked him to serve as interim President of Vincennes University, where he worked to expand the curriculum, increase access and to keep tuition costs down.

Following his tenure at Vincennes, Gregg returned to his law practice, wrote a book and hosted a popular weekend radio talk show. In 2012 Gregg re-entered the political arena and was the Democratic Party's nominee for Indiana Governor, coming up just short of victory in the closest race for that office in 50 years. In May 2015, John announced his plans to seek the governorship again.

Gregg is a lifelong resident of Sandborn, Indiana, in rural Knox County. He earned undergraduate degrees from Vincennes University and Indiana University and, while working full time, earned a master's degree from Indiana State and a law degree from Indiana University.

Gregg proudly lives in Sandborn along with his wife, Lisa, where he tends to the family farm and continues to practice law. The couple have three adult children.



### MIKE PENCE INDIANA GOVERNOR

Governor Mike Pence is a lifelong Hoosier with legal, small business and policy experience. He was elected the 50th Governor of the State of Indiana in 2012 and inaugurated January 14, 2013.

Since taking office in 2013, Pence has achieved the largest state tax cut in Indiana history while also lowering the business personal property tax and corporate income tax to strengthen the state's competitive edge in attracting new investment and good-paying jobs for Hoosiers. He has expanded school choice, increased educational opportunity for Hoosier families by signing into law the first State funding for pre-K

education in Indiana, and addressed Indiana's skills gap by making career and technical education a priority in every Indiana high school. And, because roads mean jobs here in the Crossroads of America, under his leadership the state has invested more than \$800 million in new money for roads and bridges in Indiana.

Prior to being elected governor, Pence represented Indiana's Sixth Congressional District in Congress. First elected in 2000 and earning a sixth term in 2010, Pence brought his Hoosier sensibility to the table and quickly established a record of serving his constituents and championing fiscal responsibility, smaller government and economic growth—skills and values he has brought with him to state government. Pence was elected unanimously by his colleagues to serve as House Republican Conference Chairman and Chairman of the House Republican Study Committee.

Pence was born and raised in Columbus, Indiana, graduated from Columbus North High School, went on to graduate from Hanover College in 1981 and earned his J.D. from Indiana University School of Law in 1986.

Governor Pence and First Lady Karen Pence have been married since 1985 and currently live in the Governor's Residence. They have three adult children, Michael, Charlotte and Audrey.

# EXHIBIT HALL

WEDNESDAY, JANUARY 20 I 1:30 P.M. - 7:00 P.M.

Indiana Convention Center | Sagamore Ballroom

#### COMPANY / ORGANIZATION

BOOTH C

Alliance of Indiana Rural Water	66
American Fidelity Assurance Company	4
American Legal Publishing Corporation	7
Andrew Group, Inc.	37
Banning Engineering	21
Beam, Longest & Neff, LLC	24
Bingham Greenebaum Doll LLP	29
Bliss McKnight, Inc.	5
BMO Harris Bank, N.A.	9
Bookkeeping Plus Inc.	74
Boyce Systems	46
Brown Equipment Company, Inc.	57
Burnham & Flower Insurance Group	32
Butler Fairman & Seufert, Inc.	30
Christopher B. Burke Engineering, LLC	54
Church Church Hittle & Antrim	76
Civil & Environmental Consultants, Inc.	50
Colonial Life	59
Commonwealth Engineers, Inc.	48
Countryside Play Structures	69
CRF Financial Group	75
Crowe Horwath, LLP	34
DLZ Indiana, LLC	26
eGov Strategies, LLC	12
Emergency Radio Service, Inc.	31
Energy Systems Group	2
Equipment Marketing Company	39
Financial Solutions Group, Inc.	49
Fleis & VandenBrink Engineering, Inc.	38
GAI Consultants, Inc.	41
Garmong Construction Services	18
GRW Engineers, Inc.	56
Hanson Professional Services	53
Henriott Group, Inc.	60
HR Unlimited Resources	44
HWC Engineering	71

#### COMPANY / ORGANIZATION

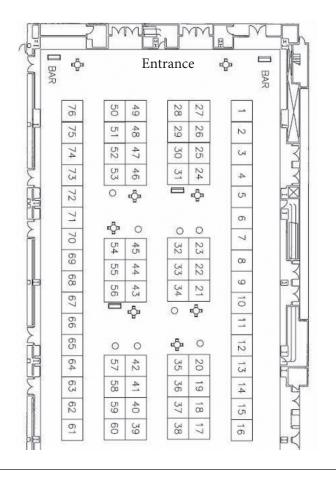
BOOTH

IACT Medical Trust	47	
Indiana American Water	72	
Indiana Association of Regional Councils		
Indiana Bond Bank	51	
Indiana Chapter American Concrete Pavement Association	42	
Indiana Drug Card	6	
Indiana Housing and Community Development Authority	68	
Indiana LTAP	58	
Indiana Municipal Insurance Program	61	
Indiana Municipal Power Agency	43	
Indiana Public Retirement System	40	
Indiana, Illinois, Iowa Foundation for Fair Contracting	55	
Indiana/Kentucky/Ohio Regional Council of Carpenters	73	
INform	8	
Integrated Public Safety Commission	52	
IPEP/Downey Public Risk	20	
Meyer Najem	14	
Midwestern Engineers, Inc.	15	
Miller Pipeline	3	
NJS & Associates, LLC	10	
O.W. Krohn & Associates, LLP	23	
OneIndiana	13	
Paygov.us	70	
Performance Services, Inc.	25	
Peters Municipal Consultants, LTD	45	
RealAmerica Development, Management & Design	65	
Seven Corners	17	
Shrewsberry & Associates, LLC	62	
Software Solutions, Inc.	67	
The Skillman Corporation	11	
Therber & Brock Associates, Inc.	33	
Triad Associates, Inc.	35	
Umbaugh	27	
United Consulting		
Vectren		
Wessler Engineering		

### EXHIBIT HALL SCHEDULE & MAP

8:00 a.m 12:00 p.m.	Exhibitor Move-In
1:30 p.m.	Grand Opening
1:30 p.m 7:00 p.m.	Exhibit Hall Open
5:30 p.m 7:00 p.m.	Exhibit Hall Reception
7:00 p.m.	Grand Prize Giveaway in Exhibit Hall
7·15 n m	Exhibitor Movo Out

7:15 p.m. Exhibitor Move-Out



## THANK YOU

IACT would like to thank the following sponsors who made the IACT Boot Camp for Newly Elected Officials possible:

#### **Title Sponsor**



#### **Platinum Level**

Bliss McKnight, Inc. Umbaugh Wessler Engineering

#### Gold Level

Beam, Longest & Neff Bingham Greenebaum Doll LLP Butler, Fairman & Seufert DLZ Financial Solutions Group Ice Miller LLP O.W. Krohn & Associates LLP Performance Services

#### **NEO Silver Level**

Christopher B. Burke Engineering, LLC Church Church Hittle & Antrim Donohue & Associates Frost Brown Todd LLC Indiana American Water Lochmueller Group

#### Keynote Luncheon Speaker

Centaur Gaming

#### **Mobile Charging Station**

SESCO Group

#### TABLE TOP DISPLAYS

IDNR - Division of Outdoor Recreation Indiana ADA Coordinators Association Indiana Department of Environmental Management Indiana Geographic Information Councils Indiana League of Municipal Clerks & Treasurers Indiana Mayors Assistants Indiana Municipal Management Association Indiana Municipal Personnel Administrators for Cities & Towns KW Consultants, LLC Redevelopment Association of Indiana State Board of Accounts

## **Practical Designs** - Efficient Solutions

Our Client Administration Team has over 83 years of combinded Local Government and Utility Operations Experience. We stand ready to assist you in your transition with operational decisions, funding challenges, and capital planning.

> Loogootee, Indiana P: 812.295.2800

Indianapolis, Indiana P: 317.334.0262

FR: Julie Berry: 3-Term County Commissioner Anita Amspaugh: 3-Term Clerk Treasurer
BR: Jon Craig: 3-Term Mayor Tim Nelson: Vetran Utility Superintendent

Midwestern

Bugineers

Inc.

### YOUR PARTNER FOR **HEALTH** YOUR PARTNER FOR **SUPPORT** YOUR PARTNER FOR **LIFE**

Whether you're a city or town, you face the challenges of tight budgets, public safety needs, and property tax reform. You need a healthcare partner that's in it for the long haul. Contact us today to learn how IACT Medical Trust can put your community on a path to long-term stability. **VISIT IACTMEDICALTRUST.ORG FOR MORE INFO.** 

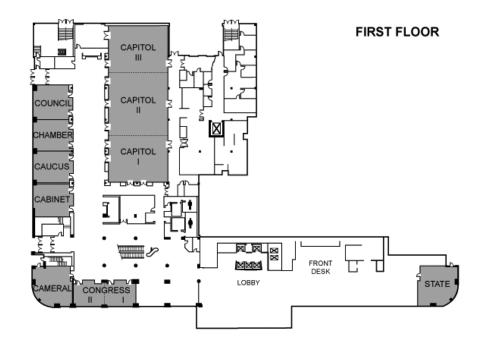


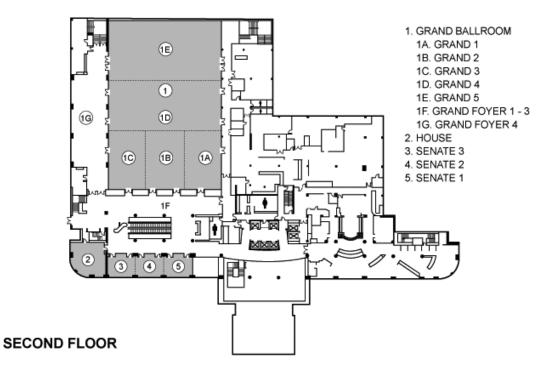
## MAPS

## THE WESTIN

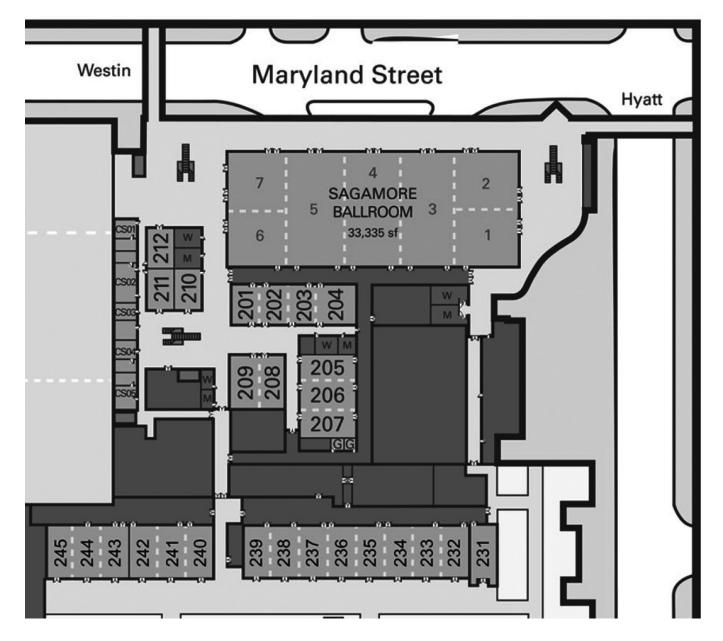
#### Hotel Information

The Westin, Indianapolis 50 South Capitol Avenue Indianapolis, IN 46204 Phone: 317.262.8100 www.westin.com/indianapolis Check-in: 3:00 p.m. Check-out: 12:00 p.m.



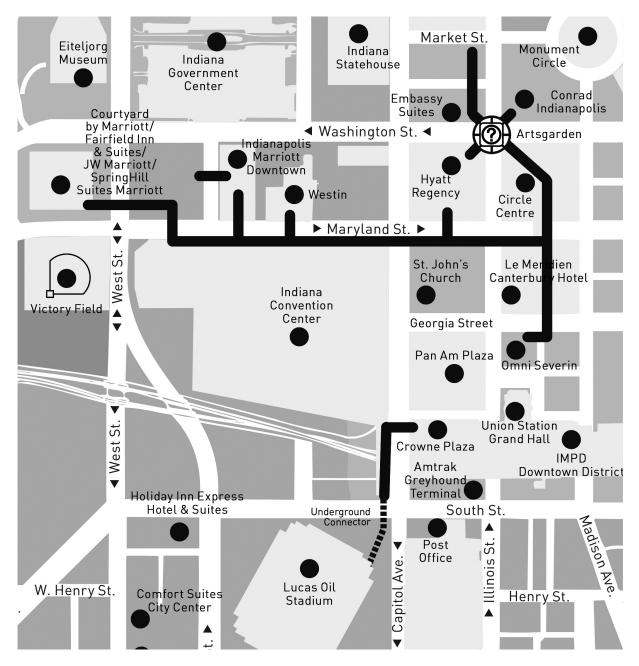


### **INDIANA CONVENTION CENTER** LEVEL 2



## MAPS

### SKYWALK





Indiana Association *of* Cities and Towns

# IACT MEMBER SERVICES GUIDE

## IACT MEMBER SERVIC

#### **ABOUT IACT**

The Indiana Association of Cities and Towns (IACT) was established in 1891 to provide Indiana municipal officials a means to congregate, educate and advocate their interests before the state and federal governments. Indiana is one of the first states to form a municipal association, and IACT (pronounced "i-act") has a rich tradition of serving municipal government and elected officials. A not-for-profit organization, IACT advocates on behalf of municipalities before state lawmakers, and provides education and information to members. IACT is the official voice of municipal government in Indiana.

The non-partisan Association is governed by officers and a Board of Directors, and relies upon various committees to govern its agenda and set policies. Members of the Board of Directors represent diverse municipal elected

#### CONTACT US

#### Indiana Association of Cities And Towns

125 West Market Street Suite 240 Indianapolis, IN 46204

**Phone:** (317) 237-6200 **Fax:** (317) 237-6206 **www.citiesandtowns.org**  offices, sizes of municipal elected offices, sizes of municipalities and geographic areas of the state. Maintaining non-partisanship is an important part of the Association's governance. The municipal members of IACT are the municipalities who join the organization annually.

IACT hosts two major events each year, numerous workshops and training sessions, and helps municipal officials remain effective leaders by keeping

them educated regarding new laws, rules, and programs, and by providing education opportunities to enhance management and leadership skills.

Facilitating sharing of ideas and communicating the latest information with municipal officials is a major function of IACT. Through print and electronic media, meetings, roundtables, webinars, publications and listserves, IACT employs a variety of means for municipal officials to take advantage of the immense knowledge of their colleagues, state and federal agencies, expert municipal service providers and the IACT staff.

Legislative advocacy is a major function of the Association, and during the Indiana legislative session, IACT members and staff work hard to ensure that state lawmakers pass legislation that helps cities and towns better serve citizens. Our dedicated staff works equally as hard to defeat legislation that threatens the effective, efficient operation of municipal government.

The Association's membership votes at the Annual Conference to accept IACT's Policy Platform and members of the IACT Legislative Committee and Policy Committees work during the session to analyze legislation and advocate municipal interests before state lawmakers.

#### **ADVOCACY**

IACT is the collective voice of municipal government before the Indiana General Assembly. The IACT government affairs team tracks hundreds of bills each year that affect municipal government. Working with state legislators to ensure that new laws are beneficial to cities and towns, the staff and IACT Legislative Committee propose bills, coordinate testimony before the legislature, and work for the passage of legislation that will help municipal officials better create economic development opportunities and provide services for their citizens that foster well-maintained streets, safe neighborhoods and a high quality of life.

#### **CONFERENCES**

The IACT Annual Conference & Exhibition is the largest annual gathering of Indiana municipal officials. Delegates hear state and national speakers, choose from an assortment of educational workshops, visit a large exhibition and interact with city and town officials from throughout the state. IACT Legislative Day provides real-time legislative information and the ability to interact with key lawmakers. Throughout the years IACT also hosts many workshops and webinars to advance professional development among Indiana's municipal officials.

#### **MUNICIPAL MANAGEMENT INSTITUTE**

IACT offers continuing education sessions throughout the year on a variety of topics. Through the IACT Municipal Management Institute (MMI), municipal officials may obtain certification levels each year, leading towards becoming a "Certified Municipal Official". The workshops are held around the state and via webinar on topics of interest to all municipal officials, regardless of role or responsibility. Visit the IACT website for a calendar of upcoming workshops, webinars and conferences that are eligible for Municipal Management Institute credit. Thank you to our MMI sponsor, Wessler Engineering.

#### BUDGETING

ICT publishes annually a comprehensive guide to municipal budgeting. The IACT Budget Bulletin helps municipal officials navigate through the process, forms, deadlines and inevitable changes that are involved in the complex world of city and town budget adoption. Each municipal member of IACT receives a copy of this valuable administrative resource. In addition to the Budget Bulletin, each spring IACT plans several Budget Workshops around the state to allow municipal leaders to receive in-person updates and general information about the coming year's budgeting process.

## 

To assist our members in their budgeting and human resource functions, IACT also publishes an annual IACT Salary Wage and Fringe Benefits Survey. Just as it sounds, this comprehensive, voluntary survey seeks out detailed wage information on all levels of municipal employees and elected officials. The results are provided to all participating municipalities and any IACT member who requests a copy.

#### COMMUNICATIONS

A bi-monthly magazine (Actionlines), bi-weekly e-newsletter (Municipal Dispatch), weekly legislative e-newsletter during the session (Legislative Summary), listserve (municipal network), and the IACT website (www.citiesandtowns. org) all serve as information sources for IACT members. IACT also maintains a social networking program which includes Facebook, Twitter, Instagram and Flickr. IACT information is always available on-the-go using IACTGo!, our free Apple and Android compatible mobile app!

#### TECHNICAL ASSISTANCE

Sample ordinances, and an extensive research library that contains information about almost any topic of relevance to municipal officials, state code interpretation, information about how cities and towns handle business and many years of experience with Indiana municipal gov-

ernment are available to IACT members. These resources are just a phone call away. And, IACT Ambassadors and field services staff are available regionally to provide onsite assistance.

#### AMBASSADOR AND FELLOWSHIP PROGRAM

Made possible through the founding contribution of Umbaugh, the Ambassador and Umbaugh Fellowship Program provides members with visitation and one-on-one assistance to find solutions to common municipal problems and to better understand the multi-faceted workings of municipal government. IACT Ambassadors bring a massive amount of municipal government experience, and a wealth of unique knowledge to your community.

#### INDIANA DOWNTOWN ®

Indiana Downtown® provides technical assistance to help municipalities enhance and revitalize their downtown. The program advises cities and towns on marketplace trends affecting downtown, defines a community-driven plan for downtown, identifies downtown's best economic niche and uses proven strategies to address business retention and attraction, physical improvements, parking, marketing and more.



Matthew Greller Executive Director and Chief Executive Officer



Temeeka Jenny Armstrong Finance Manage Baldwin Database and Accounting Assistant



Rhonda Cook Deputy Director and Chief Policy and Federal Relations Office



Ann Cottongim Deputy Director and Financial Officer



Ben Easlev Graphic Design and Website Coordinator



Brian Gould Government Affairs Director

Natalie Hurt

Special Events and

Conferences Director



Erin Jamison-Koenia Communications Coordinator



Tiffany Johnson IACT Medical Trust Benefits Administrator



Allan Kauffman Field Services Manager



Lesley Mosier Assistant Government Human Resources Affairs Director and and Administrative Legislative Counsel Manager

Lindsey Moss







**Bill Schmitt** IACT Umbaugh Fellow



Jennifer Simmons Director Deputy Director and Chief Operating Officer



General Counsel

Anne Trobaugh Corporate Relations

Jodie Woods



## **MEMBER SERVICES**

#### **ROUNDTABLE MEETINGS**

IACT facilitates smaller gatherings of municipal officials throughout the state. Mayors and IACT Roundtables are regional meetings with fellow municipal officials where information sharing and camaraderie are the focus.

#### IACT MEDICAL TRUST

Launched in January 2010, the IACT Medical Trust is a medical insurance pool established for IACT municipal members to help manage renewal increases. The Trust is a tool for bringing stability and affordability to long-term health care costs. Governed by a Board of Trustees, the pool offers multiple plan designs as well as dental, vision and life insurance. For more information on the IACT Medical Trust visit www.iactmedicaltrust.org or contact Trust Administrator Ann Cottongim at 317-237-6200 x245.

#### **ASSOCIATE MEMBERS, STRATEGIC PARTNERS** AND ENDORSED PROGRAMS

IACT's business partners provide special services and expert information to municipal officials through IACT publications, workshops and events. The Association also endorses programs that meet criteria set forth by the IACT Endorsed Programs Committee.

#### IACT Endorsed Programs are:

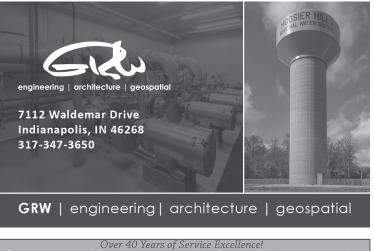
American Fidelity Assurance Company American Legal Publishing Bliss McKnight, Inc. IACT Procurement Card (p-Card) Program Indiana Drug Card *INform* Public-Finance.com U.S. Communities

2015/2016 IACT Strategic Partners are:

Bingham Greenebaum Doll LLP Crowe Horwath DLZIce Miller LLP Umbaugh

#### **BLISS MCKNIGHT, INC.**

Bliss McKnight provides comprehensive property, liability and workers compensation insurance for Indiana local governments and has been IACT's exclusive endorsed provider of property and casualty insurance to Indiana cities and towns for over 28 years. IACT's alliance with Bliss McKnight enhances the insurance, risk financing and risk management resources available to IACT members.





Corporate Headquarters: 7256 Company Drive, Indianapolis, IN 46237 P 317.888.1177 or 1.800.289.1177 | F 317.887.8641 | Email: jsimerman@contactcei.com Branch Offices in Evansville and Fort Wayne, IN

#### Indiana Municipal Power Agency

By providing low-cost, reliable power and local, hometown service, the Indiana Municipal Power Agency (IMPA) and its 60 communities in Indiana and Ohio contribute significantly to the overall quality of life enjoyed by citizens and businesses.

For more information about IMPA and its services to Indiana cities and towns, contact Carolyn Wright at 317-573-9955 or visit www.impa.com.

Proud Associate Member of IACT



## **#IACTNEO NOTES**

JOIN THE CONVERSATION ON TWITTER: #IACTNEO	31
JOIN THE CONVERSATION ON TWITTER: #IACTNED	JI

## **#IACTNEO NOTES**

## 

## FOR 25 YEARS WE HAVE PROVIDED THE PROTECTION THAT INDIANA'S PUBLIC SAFETY OFFICERS DESERVE.

Quarter Century of Claims Paid: 60,901 Dollar amount paid out: \$201,627,981





www.ipep.net

Ice Miller has been working with Municipalities throughout Indiana for over 100 years to "Build Community."

OMMUL

Buddy Downs Patricia Zelmer Lisa Lee Karen Arland Heather James

cemiller.com



Special Counsel to the Indiana Association of Cities and Towns and co-author of the Indiana Elected Municipal Officials Handbook since 1999.