The Changing Landscape of Independent and Dependent Contractor Relationships

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Agenda

- Independent Contractor vs. Employee vs. Dependent Contractor what do they each mean?
- Case Law Update determining which category a worker falls into
- Best Practices and Key Takeaways

Distinguishing Between the Three Categories

Independent Contractor

- Self-employed provide services to customers through their own business.
- Independent contractors control who they work for, and how and when they work.
 - Provide their own tools, typically set their own hours of work subject to meeting project requirements, etc.

Independent Contractor

- Independent contractors are not covered by employment legislation.
- No entitlement to reasonable notice of termination notice of termination of contract is dictated by the terms of the contract.
- Independent contractors are responsible for their own tax remittances and are not subject to normal payroll deductions.

Employee

- Employees work as part of their employer's business.
 - The employer is their "boss".
 - They must follow employer's instructions on how and when to work.
- Employees are covered by the minimum standards under the applicable employment legislation (e.g. the *Employment Standards Act, 2000*).
 - E.g. minimum wage, hours of work, overtime pay, termination notice etc.

Employee

- Employees are entitled to reasonable notice of termination (absent limiting termination language in an employment contract).
- Employers make deductions from employees' pay e.g. income tax, CPP and EI.
- In most cases, employers contribute to workers' compensation programs.
- Employees also have the right to unionize.

Dependent Contractor

- Intermediate status between employee and independent contractor.
- Individual is technically self-employed, but there is a recognition that the contractor is economically dependent on a single work provider.

Dependent Contractor

- A finding that an individual is really a dependent contractor has significant impact:
 - Individual will now be entitled to common law reasonable notice of termination
 - Individual will be covered by labour legislation, meaning they are entitled to unionize
 - This occurs often in the construction industry where unions will argue that workers are really dependent contractors and should be a part of the bargaining unit.
- Finding does not result in the individual being covered by employment legislation or being subject to payroll deductions.

Why do the Classifications Matter?

- A business might prefer to use an independent contractor because they are potentially:
 - Cheaper: no minimum wage, overtime pay, etc. No CPP, EI or workers' compensation contributions. No entitlement to common law reasonable notice upon termination
 - More flexible: no maximum hours of work, less supervision, easier to terminate etc.

Why do the Classifications Matter?

- As noted previously, however, misclassification can have significant consequences.
 - Liability for unpaid wages, overtime pay, vacation pay, holiday pay or termination pay
 - Liability for unpaid income tax, CPP/EI contributions or workers' compensation premiums
 - A claim for wrongful dismissal damages following termination of employment
 - A unionization campaign

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Why do the Classifications Matter?

 Misclassification of an entire class of employees or an entire workforce could result in a class action lawsuit.

Example:

- Ongoing class action claim in Ontario concerning workers selling energy contracts door-to-door.
- Class of more than 7,000 workers.
- Claim that class members were misclassified as independent contractors but are in fact employees.
- Claim for unpaid pages under minimum standards legislation amounting to tens of millions of dollars.

Case Law Update Legal Assessment on Employment/Contractor Status

Keenan v. Canac Kitchens, 2015 ONSC 1055

- The Plaintiffs, a husband and wife, both worked for the defendant as employees between 1983 to 1987
- In 1987, the Defendant notified the Plaintiffs that they would no longer be employees, but instead, would carry on their work as "independent contractors"
- Plaintiffs became responsible for paying installers but this payment was funded by the defendant
- The amount the defendant paid to the Plaintiffs was increased to reflect that their pay was no longer subject to income tax, Canada Pension Plan and Employment Insurance deductions
- Plaintiffs signed written agreement to confirm terms of new arrangement

Keenan v. Canac Kitchens – cont'd

- In 2009, Canac closed its operations and informed the plaintiffs that it no longer required their services
- Plaintiffs argued that they were dependent contractors and were entitled to reasonable notice at common law

HELD:

- Plaintiffs were dependent contractors
- Court awarded each plaintiff 26 months' pay in lieu of notice
- Court particularly noted the fact that the business arrangement was almost exclusively for the Canac's benefit

Thurston v. Ontario (Children's Lawyer), 2019 ONCA 640

- The Appellant, Barbara Thurston, worked for the Office of the Children's Lawyer (OCL) for 13 years through a series of fixed-term contracts.
- None of the contracts had a right of automatic renewal and Ms. Thurston was required to apply for reappointment as each contract expired.
- Ms. Thurston maintained a separate legal practice while she worked for OCL.
 - Over the 13 year period, the OCL work accounted for an average of 39.9% of her annual billings
- Following the OCL's notice that they would not be renewing Ms. Thurston's contract, Ms. Thurston brought a claim for wrongful dismissal and damages for reasonable notice of termination

28 October 2019 16 大成 DEN

Thurston v. Ontario (Children's Lawyer) – cont'd

Motion Judge Held:

 The fact that the relationship was continuous for 13 years without a break, coupled with the fact that an average of 39.9% of Mr. Thurston's billings came from OCL, was sufficient to "tip the balance" in favour of finding that Ms. Thurston was a dependent contractor.

On appeal to the Ontario Court of Appeal:

- Dependent contractor status is a non-employment relationship in which there is "a certain economic dependency, which may be demonstrated by a complete or near-complete exclusivity."
- Near-complete exclusivity cannot be reduced to a specific number that determines dependent contractor status; additional factors may be relevant in determining economic dependency, but near-exclusivity necessarily requires substantially more than 50% of income

28 October 2019

Thurston v. Ontario (Children's Lawyer) - cont'd

- In the case of Ms. Thurston:
 - 39.9% of billings cannot be said to constitute exclusivity or near-exclusivity.
- Consideration of other relevant factors:
 - Contract contemplated that Ms. Thurston could continue her private practice and confirmed that she did not work exclusively for OCL
 - There was no guarantee of work or number of files
 - OCL reserved the right to terminate the agreement at any time
 - Ms. Thurston had her own office, supplies, and staff
 - Ms. Thurston's private practice constituted the main source of her total income

• Therefore, Ms. Thurston was **not** a dependent contractor.

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The Test for Classification

- There is no single test and different decision making bodies (i.e. Court versus Ontario Labour Relations Board) will rely on slightly different formulations, however, common factors include:
 - Control
 - Ownership of tools
 - Opportunity for profit or loss
 - Exclusivity
 - Integration
 - Intentions of the parties

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Best Practices and Key Takeaways

How Can Employers Minimize their Risk?

- Do not rely on generalizations or labels to determine worker classification
 - Referring to a worker as an independent contractor, even if they agree to the classification, is not enough.
- Consider the positions and ensure it's suited to an independent contractor relationship:
 - Duration of contract
 - Scope
 - Control
 - Helpers
 - Tools
 - Profit or loss

Best Practices and Key Takeaways

- Consider requesting quotes or bids from service providers
- Avoid engaging former or current employees to perform their old duties as an independent contractor
- Draft an appropriate independent contractor agreement
 - Use correct terminology
 - Address key issues such as fees, expenses, GST/HST, insurance, indemnification
 - Avoid restrictive covenants
- Require documents from worker demonstrating proof of insurance, GST/HST number, etc.

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Best Practices and Takeaways

- Pay the contractor on a project or flat fee basis, not through company payroll.
- Require invoices.
- Do no attempt to control the details of how the worker performs the work.
- Do not give the contractor a company job title.
- Deal with performance problems as contract modification or breach issues, not as disciplinary issues.

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Thank you

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